PROSPECTIVE ANALYSIS

LOGGING SAFETY ADVISORY BOARD

IDAPA 24.39.80

RULE 301.01.F

<u>Proposed Rule</u>: "... A two-tree length distance shall be maintained between cutters working on the same unit unless they work directly together and only one cutter is sawing at a time."

Current Rule: "Trees shall not be felled if a falling tree endangers any worker, line, or any unit in operation."

Legal Authority: 67-2605(7)(b). Mandatory.

Define the specific problem the proposed rule is attempting to solve. Can it be solved through non-regulatory means?

The rule attempts to prevent accidents, injuries, and fatalities to individuals and equipment from falling trees and branches. It aims to encourage communication by ensuring only one cutter is sawing when working closely together. This also makes cutting more efficient by minimizing delays caused by potential hazards or accidents. This could be solved through non-regulatory means such as safety training programs and educating cutters on safe distances and proper coordination.

What evidence is there that the rule, as proposed, will solve the problem?

The <u>National Traumatic Occupational Fatalities (NTOF) Surveillance System</u> shows "59% of all logging-related deaths occurred when workers were struck by falling or flying objects." By maintaining a two tree-length distance between cutters, accidents and logging-related deaths can be prevented by ensuring proper communication and coordination.

Federal Law Comparison (where applicable)

Summary of Law (include direct link)	How is the proposed Idaho rule more
	stringent? (if applicable)
OSHA mandates that work areas in logging operations must be assigned in such a way	OSHAs rule considers additional factors.
that trees cannot fall into adjacent occupied work areas. It requires the distance between	Assigned work areas. Calculating the

the adjacent occupied work areas be at least two tree lengths of trees being felled. The	distance between adjacent occupied work
regulation stipulates that this distance should also reflect the degree of slope, the density	areas reflecting degree of slope, density of
of the growth, the height of the trees, the soil structure, and other reasonably anticipated	growth, height of trees, soil structures and
hazards at the work site.	other foreseeable hazards.
29 CFR 1910.266(d)(6)(ii)	

State Law Comparison

State	Summary of Law (include direct link)	How is the proposed Idaho rule more stringent? (if applicable)
Alaska	Trees must not be felled or bucked within a unit of standing timber if it creates hazardous conditions for cutters or operators. If hazards arise, precautions must be taken before regular operations commence to minimize the risks.	Idaho requires two-tree length distance between cutters working on the same unit, unless working together, and only one cutter can saw at a time.
	Alaska also specifies the technical details of felling, ensuring its parallel to the inner edge of the undercut and specifically two inches higher. https://labor.alaska.gov/lss/forms/logging.pdf	
Montana	Montana follows OSHA requirements for logging operations. Same summary of law under Federal Law Comparison. See 29 CFR 1910.266(d)(6)(ii) https://loggingsafety.com/timber-harvesting-safety- manual/introduction/	Idaho requires only one cutter to saw at a time.
Nevada	 Nevada follows OSHA requirements for logging operations. Same summary of law under Federal Law Comparison. See <u>29 CFR 1910.266(d)(6)(ii)</u> <u>https://dir.nv.gov/OSHA/Regulations/</u> 	Idaho requires only one cutter to saw at a time.
Oregon	Other cutters must not approach within two tree lengths of a tree being felled without a signal from the individual falling the tree that it is safe to approach. The minimum distance between cutters falling trees and any other personnel must be twice the height of	Idaho requires only one cutter to saw at a time.

	the trees being felled (does not apply to a team of two or more	
	working on the same tree).	
	https://osha.oregon.gov/OSHARules/div7/div7I.pdf	
South Dakota	South Dakota follows OSHA regulations for logging operations.	Idaho requires only one cutter to saw at a
	Same summary of law under Federal Law Comparison.	time.
	See <u>29 CFR 1910.266(d)(6)(ii)</u>	
	https://www.osha.gov/contactus/bystate/SD/areaoffice	
Utah	Utah follows OSHA requirements for logging operations.	Idaho requires only one cutter to saw at a
	Same summary of law under Federal Law Comparison.	time.
	See <u>29 CFR 1910.266(d)(6)(ii)</u>	
Washington	Washington follows OSHA regulations for logging operations.	Idaho requires only one cutter to saw at a
C	Same summary of law under Federal Law Comparison.	time.
	WAC 296-54 WAC, Logging Operations	
Wyoming	Wyoming follows OSHA regulations for logging operations.	Idaho requires only one cutter to saw at a
. 0	Same summary of law under Federal Law Comparison.	time.

If the Idaho proposed rule has a more stringent requirement than the federal government or the reviewed states, describe the evidence base or unique circumstances that justifies the enhanced requirement:

Anticipated impact of the proposed rule on various stakeholders:

Category	Potential Impact
Fiscal impact to the state General Fund, any dedicated fund, or	None
federal fund	
Impact to Idaho businesses, with special consideration for small	None
businesses	
Impact to any local government in Idaho	None
RULE 401.02.A	

Proposed Rule: "... The canopy framework shall be consistent with the Society of Automotive Engineers SAE J1040, April 1988 "Performance Criteria for Rollover Protective Structures (ROPS) for Construction, Earthmoving, Forestry, and Mining Machines."

Current Rule: "The canopy framework shall consist of at least two (2) arches, either transverse or longitudinal."

Legal Authority: 67-2605(5). Mandatory.

Define the specific problem the proposed rule is attempting to solve. Can it be solved through non-regulatory means?

The proposed rule aims to align with OSHA guidelines by incorporating ASME standards for designing and constructing industrial truck Roll-Over Protective Structures (ROPS). This ensures ROPS meets specific safety and performance criteria to protect operators during a roll-over incident. Cannot be solved by non-regulatory means.

What evidence is there that the rule, as proposed, will solve the problem?

Federal Law Comparison (where applicable)

Summary of Law (include direct link)	How is the proposed Idaho rule more
	stringent? (if applicable)
Each machine manufactured after August 1, 1996, shall have ROPS tested, installed, and	
maintained in accordance with the Society of Automotive Engineers SAE J1040, April	
1988, "Performance Criteria for Rollover Protective Structures (ROPS) for Construction,	
Earthmoving, Forestry, and Mining Machines", which is incorporated by reference as	
specified in § 1910.6.	
ROPS shall be tested, installed, and maintained in serviceable condition.	
https://www.osha.gov/laws-regs/regulations/standardnumber/1910/1910.266	

State Law Comparison

State	Summary of Law (include direct link)	How is	the
		proposed	Idaho
		rule	more

		stringent? applicable)	(if
Alaska	Alaska adopts and enforces federal standards, OSHA guidelines, for Roll-over Protective Structures. No state-specific rule. <i>See</i> federal law comparison above. <u>https://labor.alaska.gov/lss/program_directives/PD_07-03-Roll-</u> <u>Over_Protective_Structures.pdf</u>		
Montana	Montana adopts and enforces federal standards, OSHA guidelines, for Rollover Protective Structures. No state-specific rule. <i>See</i> federal law comparison above. <u>https://erd.dli.mt.gov/safety-health/</u>		
Nevada	Nevada adopts and enforces federal standards, OSHA guidelines, for Rollover Protective Structures. No state-specific rule. <i>See</i> federal law comparison above. <u>https://dir.nv.gov/uploadedFiles/dir.nv.gov/content/OSHA/Features/08-2021%20-</u> %20Federal%20OSHA%20Standards%20Adoptions.pdf		
Oregon			
South Dakota	https://oregon.public.law/rules/oar_437-007-0770 South Dakota adopts and enforces federal standards, OSHA guidelines, for Rollover Protective Structures. No state-specific rule. <i>See</i> federal law comparison above. https://www.360training.com/osha-campus/south- dakota?srsltid=AfmBOoo9Nuh38vNnx0t4qoHl1Y5zs xD0wPTnv7C4Op2bazBc90MAqbq		

Utah	Utah adopts and enforces federal standards, OSHA guidelines, for Rollover Protective	
	Structures. No state-specific rule. See federal law comparison above.	
	https://www.laborcommission.utah.gov/laws-regulations/uosh-laws-regulations/	
Washington	Applies to logging machines, including tractors, skidders, log stackers, log loaders, and mechanical felling devices. ROPS must meet SAE J1040 (April 1988) standards for all roll- over protective structures. Detailed specifications for shear or deflecting guards, side screens, and deflectors to protect against limbs and brush. ROPS must be labeled with manufacturer details and maintained to preserve original strength. Welding must be performed by qualified welders. Requires enclosures with mesh material for visibility and protection, as well as solid overhead coverings for cabs.	
	https://app.leg.wa.gov/wac/default.aspx?cite=296-54-57355	
Wyoming	Wyoming specifies a broad range of equipment, including crawler tractors, graders, wheel loaders, skid-steer loaders, and agricultural tractors. ROPS must meet requirements of SAE J1040 (1986) or SAE J1194 (1983). Includes detailed requirements for ROPS construction, labeling, installation, and maintenance. Specifies that ROPS must support twice the weight of the vehicle and meet performance criteria. Maintenance must be approved by the manufacturer or registered professional engineer.	

If the Idaho proposed rule has a more stringent requirement than the federal government or the reviewed states, describe the evidence base or unique circumstances that justifies the enhanced requirement:

Anticipated impact of the proposed rule on various stakeholders:

Category	Potential Impact
Fiscal impact to the state General Fund, any dedicated fund, or	None
federal fund	
Impact to Idaho businesses, with special consideration for small	None
businesses	
Impact to any local government in Idaho	None