



State of Idaho
Division of Occupational and Professional Licenses
Outfitters and Guides Licensing Board

BRAD LITTLE
Governor
RUSSELL BARRON
Administrator

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P.O. Box 83720
Boise, ID 83720-0063
(208) 334-3233
dopl.idaho.gov

AGENDA
11/19/2025

Location: Thunderbolt Room

[MEETING LINK](#)

Meeting ID: 237 076 087 142
Passcode: K7Fy9tC3

Join by Phone: 1-208-985-2810
Conference ID: 542 708 038#

8:30 AM Call to Order & Board Member Roll Call

8:30 AM Approval of 08/27/2025 and 09/04/2025 Minutes [Action Item]

8:35 AM Public Comment

8:55 AM Division Business

1. Financial Update
2. Board Expenditures
3. Legislative Update

9:45 AM Board Business

1. Allocated Tag Hardship Deadline [Action Item]
2. Negotiated Rulemaking [Action Item]
3. 2026 Undesignated Tags [Action Item]
4. Enforcement Update
5. Work Plan Update
6. Licensing Report

11:00 AM Executive Session- Applications and Discipline

1. Motion to Enter Executive Session [Action Item-roll call vote]
2. Executive Session [I.C. § 74-206(1)(d)]
 - a. Applications
 - b. Discipline
3. Motion to Leave Executive Session [Action Item]

12:00 PM Motion(s) Resulting from Executive Session

1. Motion(s) re: Applications [Action Item]
2. Motion(s) re: Discipline [Action Item]

12:15 PM Approximate Adjournment

All times, other than the beginning, are approximate and scheduled according to Mountain Time (MT). The order in which items appear on the agenda is subject to change without further notice. If auxiliary aids or services are needed for individuals with disabilities, please contact the Board office at 208-817-6067.

Outfitters and Guides Licensing Board

AGENDA ITEM #1

Allocated Tag Hardship Deadline

PURPOSE

Each year, the Board sets the deadline for outfitters to submit Hardship Requests to maintain all or a portion of their previous outfitted hunter tag use history, when the outfitting operation shows good cause. This date has typically been within the first 2-3 weeks of February following the release of Outfitter Use Verification letters.

Recently, the Board has expressed interest in setting a specified date in IDAPA. One suggestion from the Board was to put the deadline in December. As this has not been a topic for Negotiated Rule Making, it is not a logical outgrowth of the current proposed rules, and there is insufficient time to initiate Negotiated Rule Making for this proposal before the upcoming 2026 Legislative session.

ACTION REQUIRED

If the Board wishes to add a specific deadline date in IDAPA, this topic may be added to the Law and Rule Change Ideas of the Work Plan for the 2026 Negotiated Rulemaking.

For now, the Board still needs to set a deadline for the 2025 Hardships for Allocated Tag Use History.

Sample Motion – This first motion aligns with previous deadlines.

I move the Board set the deadline for Hardships of Allocated Tag Use History for the 2025 season to be the date of February 18, 2026.

Alternative Motion – This motion reflects a recent suggestion by members of the Board.

I move the Board set the deadline for Hardships of Allocated Tag Use History for the 2025 season to be the date of December 19, 2025.

REFERENCE

Title 36 Chapter 21

36-2120 Designation of Allocated Tags

(6) The board may adjust the number of tags that would be otherwise designated to an outfitting operation for a hunt based upon a request and demonstration of hardship by one (1) or more

outfitting operations authorized for the hunt, upon notice and an opportunity to be heard by all affected outfitting operations.

IDAPA 24.35.01.257.11.

Hardship Request. An outfitting operation may submit a written hardship request to maintain all or a portion of previous outfitted hunter tag use history when the outfitting operation shows good cause that its use of allocated designated tags was impacted by circumstances beyond the outfitting operation's control. **The request must be submitted on or before a deadline set by the Board.** The outfitting operation must provide information or documentation as requested by the Board to substantiate the request.

Outfitters and Guides Licensing Board

AGENDA ITEM #2

Negotiated Rulemaking

PURPOSE

This is a summary of the proposed changes to IDAPA 24.35.01, by the Board at the September 4 quarterly meeting.

- 100.05. Removing the whole section as it is duplicative of the Statute.
- 203.04. Removing the whole section, as Hot Pursuit has become a cumbersome process for the licensee, and should be planned ahead of time through an Overlap Agreement for predators.
- 203.06. Adding trapping as an option for overlaps.
- 257.04. Adding subsection c. adds a step to the designation calculations to allow an extra tag to be designated in step one for those that were rounded down when the average use results in a number with .5, if enough tags are available.
- 259.02. Updating language to the SA8 – Salmon River, to better define the boundaries.
- 259.03. Updating language to the SN14 – Snake River, to better define the boundaries.
- 259.03. Removing a typo on the SJ1 – St. Joe River.

These changes were proposed in response to comments received from DOPL staff, the Idaho Outfitters and Guides Association, IDFG staff, and the public.

ACTION REQUIRED

The next steps for the Negotiated Rule Making process are for the board to decide if any additional changes are needed and move the rules from proposed to pending. Once the rules are pending, they will go to the Idaho Legislature for review and deliberation.

Staff recommend a change to the following:

257.04.c. to the following: *In any hunt where the average use of the last two years' results in a number ending in .5 and the resulting designation is rounded down, apply the following:*

259.02, to the following: *Hammer Creek to the Idaho/Washington State line near Lewiston.*

259.03, to the following: *Pittsburg Landing to the Idaho/Washington State Line near Lewiston. Excludes the mouth of the Salmon River, defined as a straight line perpendicular to flow from the most downstream point of land where the Salmon and Snake rivers merge.*

Sample Motion – *I move the Board to adopt the proposed rule changes as pending and have them posted in the Administrative Bulletin.*

REFERENCE

The Redline of IDAPA 24.35.01 is linked here: [Microsoft Word - 243501 OGLB ProposedRedlines](#)

Table of Contents -2025 Negotiated Rulemaking Comments

The following comments were received after the September 4, 2025, meeting.

IDFG Comments - Page 2-3

Rob and Vicki Stark - Page 4

Steve and Kristi Doud - Page 5

Craig Watts - Page 6

Kay Nice - Page 7

Deborah Simmons - Page 8

Barber Valley Neighborhood Association - Page 9

For Rulemaking Comments received before September 4, 2025, please follow the link to the website: <https://dopl.idaho.gov/wp-content/uploads/2025/08/OGLB-2025-Public-Comments.pdf>


IDAHO DEPARTMENT OF FISH AND GAME

600 S Walnut / P.O. Box 25
Boise, Idaho 83707

Brad Little / Governor
Jim Fredericks / Director

September 12, 2025

Mr. John Price
Division of Occupational and Professional Licenses
Idaho Outfitters and Guides Licensing Board (IOGLB)

RE: IOGLB Negotiated Rulemaking 2025

Mr. Price:

This letter provides comment relative to materials provided by Zac Clifford via email to select Idaho Department of Fish and Game (Department) staff on May 8, 2025, and is specific to the posted Draft Rule Chapter-version 1 May 7, 2025 linked here: [Microsoft Word - OL OGLB Rule Redlines](#). We note that IDFG staff were not present at the May 11, 2025 public comment period due to the extremely short notice we had to review the Draft Rule. We provide comments here on fishing and water-related recreation rules.

We are supportive of the following boundary adjustments listed below.

We are supportive of the redline strikeout changes associated with the sections listed below.

- 257.02. – (SA8) Salmon River, update language to better define the boundary.
- 257.03. – (SN2) Snake River, update language to better define the boundary.
- 257.03. – (SN14) Snake River, update language to better define the boundary.
- 257.03. – (SJ1) St. Joe River, removing a typo.

Comments on newly created river section B01C

259.01. – Add B01C on the Boise River from Eckert Road Bridge to Discovery Park. A maximum of one outfitter is limited to one raft or up to five paddle boards or kayaks per day, with no fishing opportunities.

The Department disagrees with the need to establish an additional river section on the Boise River for recreational floating or angling outfitting. The Department is aware that IOGLB has received overwhelming written and verbal comments opposing this proposal. These comments came from a wide range of stakeholders including anglers, outfitters, and landowners and land managers along the Barber Pool area. The Department previously provided scoping comments to a change to operating section B01A (See letter from Department to Zac Clifford February 3, 2025; page 45 [OGLB-2025-Public-Comments.pdf](#).) and the comments remain relevant to the consideration of the newly created B01C; specifically challenges with safety, parking, boat access, crowding, navigation of dam and irrigation infrastructure and the potential that establishing an outfitting license in this section may result in the expansion of river floating recreation and create challenges for the management of this area including fish habitat.

Currently outfitters, including the sponsor of this proposal, have license to operate in sections B01A, B01B, and B02, which includes approximately 53 miles of river from Eckert Bridge downstream to

Caldwell, Idaho. The Department believes that having a small five-mile section of the Boise River unavailable to commercial outfitting fits within objectives of managing the Boise River for multiple uses and interests. During the summer from June to August, anglers are largely displaced from the river, particularly from Eckert Bridge downstream to Glenwood Bridge, due to the high volume of recreational floaters during daylight hours making it impossible to fish.

The Department is also concerned that while this proposal is currently limited to one outfitter with limited trips, IOGLB will certainly be pressed to increase the number of licenses for this section in the future. Regarding the inclusion of the “No Fishing” provision as written in the Draft Rule, the Department’s and most of the submitted comments involved concerns over the impacts of the recreational floaters, which are negatively impacting the resource and fish habitat in lower sections through bank trampling, pioneering new access locations, and large volumes of litter and trash. Annual river clean-up efforts are organized and led by local angling groups and angler outfitters with little to no participation from entities from the recreational float community.

Due to the strong opposition that IOGLB has received with this proposal, the Department believes that the proposal sponsor should be directed to engage with stakeholders to discuss the many concerns that have been brought forth regarding his proposal and work to develop an operating plan that is better supported by the many stakeholders and land managers within this area.

Comments on (PN1) Payette River, North Fork

In 2022 the Board amended Section 259.01 – updated PN1 River section to remove the no fishing restriction. The restriction on NO FISHING ALLOWED was included in the September 7, 2022 Proposed Rule. We note the draft Adoption of Pending Rule posted on December 7, 2002 included in the DESCRIPTIVE SUMMARY the following, “updated PN1 River section to remove the no fishing restriction.” We note that the Pending Rule did not contain a redline strikeout indicating the removal of the “NO FISHING ALLOWED” which limited the Departments and public ability to identify the change and provide comment.

Since at least 1996 there has been a ‘NO FISHING ALLOWED’ restriction on outfitters on PN1. This river reach is a unique seasonal fishing opportunity that receives a decent amount of public use. The section of river is small enough with limited access. The complete removal of NO FISHING ALLOWED as written creates the potential for 16 boat trips/day or 40 canoe trips/day and would create significant crowding and access issues during the prime fishing season which occurs in the spring period. We request the deletion of the NO FISHING ALLOWED language be rescinded until appropriate numerical and timing restrictions have been considered.

Sincerely,



Lance Hebdon
Bureau Chief of Fisheries

ecc: Zac Clifford:DOPL
Josh Royse, Art Butts, Jordan Messner, IDFG Southwest Region

From: [Rob Stark](#)
To: [Zac Clifford](#)
Subject: Proposed Rule 24.35.01.259.01
Date: Friday, October 10, 2025 10:17:18 AM

CAUTION: This email originated outside the State of Idaho network. Verify links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact your agency service desk with any concerns.

Mr. Clifford,

We support the proposed rule that leaves the BO1A section of the Boise River unchanged and not allowing commercial guiding operations between Eckert Road and Discovery Park. We thank the Board for their wisdom in continuing to exclude this reach of the Boise River.

Rob & Vicki Stark

6865 E Warm Springs Ave, Boise, ID 83716

From: [Kristi Doud](#)
To: [Zac Clifford](#)
Subject: Boise River Outfitter Access Ruling
Date: Friday, October 10, 2025 7:40:43 PM

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Hi Zac -

We'd like to first thank you for your efforts related to the ruling regarding commercial outfitter access to the Eckert Road-to-Discovery Park reach of the Boise River.

As ~30-year residents of southeast Boise, we recognize the value of the natural setting of the related area, which includes the Barber Pool Conservation Area, home to hundreds of species of native plants, animals, and waterfowl. As the largest protected natural habitat within a metropolitan area in the country, the 700+ acre Barber Pool Conservation Area is a unique natural asset for the city of Boise.

While outfitter access to the related stretch of river would arguably only impact the river itself, it's reasonable to assume that this would have a negative impact on the natural habitat of the surrounding area.

We adamantly support the ruling to prevent commercial outfitter access to this stretch of the river. We are also happy to provide any effort to help support the cause -- writing letters, making calls, knocking on doors, etc. Please let us know if we can help at all. We'll make ourselves available any time!

Thank you again for your help!

Steve & Kristi Doud
2658 S. Swallowtail Lane, Boise 83706

From: [Craig Watts](#)
To: [Zac Clifford](#)
Cc: [BVNA](#)
Subject: guides permits rule
Date: Saturday, October 11, 2025 11:41:04 AM

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Mr. Clifford:

Hello and Good Morning!

I agree with and appreciate the rule that your board has drafted that does **NOT** allow commercial guiding and rafting on the reach of the Boise River from Discovery Park to Erckert Road.

In my opinion, this area is best left for minimal private and incidental use so that the WMA, the wildlife, and the quiet neighborhoods are not disturbed.

Thanks & Sincerely,

Craig Watts
Boise
907-227-9126

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From: [Kay Nice](#)
To: [Zac Clifford](#)
Subject: Thank You!
Date: Tuesday, October 14, 2025 3:46:31 PM

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Zac,

Thank you for your support of the Proposed Rule as written due to the continued exclusion of the Eckert Road to Discovery Park reach of the Boise River. The neighbors and the creatures living along the river very much appreciate it.

Kind regards,

Katherine Nice
6227 E Playwright

From: [Deborah Simmons](#)
To: [Zac Clifford](#)
Subject: Boise river outfitter proposal
Date: Wednesday, October 15, 2025 5:15:58 PM

CAUTION: This email originated outside the State of Idaho network. Verify links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact your agency service desk with any concerns.

I support the Proposal Rule regarding Boise River Outfitters as written. Thank you for continuing to keep this beloved stretch of river sacred.

Dr. Deborah L. Simmons
She/Her <https://pronouns.org/what-and-why>
610.608.6266

Sent from my iPhone

From: [BVNA Board](#)
To: [Zac Clifford](#)
Cc: [Brian Williams](#); [Gary Veasy](#); [Marshall Curtis](#); [Mike Strasser](#); [Randy Schubert](#); [Roy Tweedle](#); [Zach Piepmeyer](#)
Subject: Commercial Guides Rule Change - Boise River
Date: Friday, October 17, 2025 11:44:25 AM
Attachments: [image.png](#)

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Dear Mr. Clifford,

I am writing to express BVNA's appreciation and thanks that your board has determined that they will **NOT** recommend commercial guide permits on the Boise River from Discovery Park to Eckert Road. This is consistent with the testimony BVNA has previously provided on two occasions. Given this recommendation, if the policy makers decide to take a contrary position, that the public would be provided another opportunity to weigh in in advance. At this time, we are very pleased that protections for this sensitive environmental and wildlife area will be preserved.

Warm Regards,
-Gary

Gary Veasy, President
Barber Valley Neighborhood Association



GaryV@BVNABoise.org
www.BVNABoise.org

Outfitters and Guides Licensing Board

AGENDA ITEM #3

2026 Undesignated Tags

PURPOSE

An outfitter was designated tags for the 2026 season, but their outfitter license expired on October 1, 2025. The elk tags are for the Sawtooth zone.

ACTION REQUIRED

Staff is looking for direction from the Board on how to handle the undesignated tags.

Sample Motion – Tag designations are based upon historical use; this motion reflects a more organic growth opportunity for outfitters.

I move the Board to direct staff to place the undesignated tags for the Sawtooth A and B elk hunts, and Controlled Hunt 2181 in the Undesignated Tag Pool to be picked up by eligible outfitters through a waiting list request.

Alternative Motion – A recalculation is not required but is an option. Staff have provided recalculations to show what this would look like on pages 2-4.

I move the Board adopt the recalculations for the Sawtooth A and B elk hunts, and Controlled Hunt 2181 as provided by staff.

REFERENCE

IDAPA 24.35.01.101.04

License Expired and Reinstatement.

Reinstatement of an expired license will be governed by Section 67-2614, Idaho Code. If an application for reinstatement is not received within six (6) months of expiration of the license, the Board may consider the operating area and activities as an available opportunity.

IDAPA 24.35.01.205

AVAILABILITY OF OUTFITTING OPPORTUNITIES.

Except as provided in other sections of this chapter, when a new opportunity or existing opportunity which had previously been licensed to another outfitter becomes available, the Board may use a competitive application process through a waiting list, public notice, or both to select a qualified applicant. A competitive application process may be coordinated with another governmental agency that has management or permitting authority over the opportunity.

Sawtooth A

Remainder after 1 6

Remainder after 2 0

Total Tags
48

Final
48

Outfitter	Allocated Use		Non-Allocated		Designation 1	Designation 2		Total Desig	Tie Breaker		Final
	2023	2024	23	24	Rounded Avg Allocated Use	Avg Non-Allo Use	Truncated * Remaining	Des 1 +2	% no trunc	Dist to .6	
A	0	1	0	0	0	0	0	0	0.0000	0.6000	0
B	1	1	0	1	1	0.5	1	2	0.1429	0.4571	2
C	0	0	0	0	0	0	0	0	0.0000	0.6000	0
D	6	7	0	0	6	0	0	6	0.0000	0.6000	6
E	13	13	0	1	13	0.5	1	14	0.1429	0.4571	14
F	12	9	0	0	10	0	0	10	0.0000	0.6000	10
G	7	17	5	0	12	2.5	4	16	0.7143	0.1143	16

Sawtooth B

Remainder after 1 7

Remainder after 2 1

Total Tags
81

Final
81

Outfitter	Allocated Use		Non-Allocated		Designation 1	Designation 2		Total Desig	Tie Breaker		Final
	2023	2024	23	24	Rounded Avg Allocated Use	Avg Non-Allo Use	Truncated * Remaining	Des 1 +2	% no trunc	Dist to .6	
A	12	17	0	0	14	0	0	14	0.0000	0.6000	14
B	5	5	0	1	5	0.5	1	6	0.2000	0.4000	6
C	2	2	1	0	2	0.5	1	3	0.2000	0.4000	3
D	5	7	0	0	6	0	0	6	0.0000	0.6000	6
E	10	14	1	1	12	1	3	15	0.4000	0.2000	16
F	20	17	0	0	18	0	0	18	0.0000	0.6000	18
G	16	19	0	1	17	0.5	1	18	0.2000	0.4000	18

CH 2181

Remainder after 1	6
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Remainder after 2	6
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Total Tags
6

Final
6

Outfitter	Allocated Use		Non-Allocated		Designation 1	Designation 2		Total Desig	Tie Breaker		Final
	2023	2024	23	24	Highest Allocated Use	Avg Non-Allo Use	Truncated * Remaining	Des 1 +2	% no trunc	Dist to .6	
A	0	0	0	0	0	0	0	0	0.0000	0.6000	2
B	0	0	0	0	0	0	0	0	0.0000	0.6000	2
C	0	0	0	0	0	0	0	0	0.0000	0.6000	2